



Portsmouth
CITY COUNCIL



Agenda & minutes

Full Council meeting of
Tuesday, 15 March 2022

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Portsmouth City Council

AN ORDINARY MEETING OF THE COUNCIL will be held at the Council Chamber - The Guildhall, Portsmouth on Tuesday, 15 March 2022 at 2.00pm and all members of the council are hereby summoned to attend to consider and resolve upon the following business detailed from agenda item 1 onwards:-

Information with regard to public access due to Covid precautions

- Following the government announcement 'Living with COVID-19' made on 21st February, attendees will still be requested to undertake an asymptomatic/ lateral flow test within 48 hours of the meeting until the end of March (This guidance will be updated at that point). Around one in three people who are infected with COVID-19 have no symptoms so could be spreading the virus without knowing it. Asymptomatic testing – getting tested when you don't have symptoms - helps protect people most at risk by helping to drive down transmission rates.
- We strongly recommend that attendees should be double vaccinated and have received a booster.
- If symptomatic we encourage you not to attend the meeting but to stay at home, avoid contact with other people and to take a PCR test in line with current UKHSA advice.
- We encourage all attendees to wear a face covering while moving around crowded areas of the Guildhall.
- Although not a legal requirement, attendees are strongly encouraged to keep a social distance and take opportunities to prevent the spread of infection by following the 'hands, face, space' and 'catch it, kill it, bin it' advice that also protects us from other winter viruses.
- Hand sanitiser is provided at the entrance and throughout the Guildhall. All attendees are encouraged to make use of hand sanitiser on entry to the Guildhall.
- Those not participating in the meeting and wish to view proceedings are encouraged to do so remotely via the livestream link.

Agenda

1 Declaration of Members' Interests

- 2 To approve as correct records the Minutes of the Ordinary and Extraordinary Council meetings held on 15 February 2022 (Pages 13 - 56)**
- 3 To receive such communications as the Lord Mayor may desire to lay before the Council, including apologies for absence.**
- 4 Deputations from the Public under Standing Order No 24**

Deputations by members of the public may be made on any item where a decision is going to be taken. The request should be made in writing to the contact officer (stewart.agland@portsmouthcc.gov.uk) by 12 noon of the working day before the meeting (so Monday 14 March for this meeting), and must include the purpose of the deputation (for example, for or against the recommendations). Email requests are accepted
- 5 Questions from the Public under Standing Order 25 (Pages 57 - 58)**
- 6 Appointments**
- 7 Urgent Business - To receive and consider any urgent and important business from Members of the Cabinet in accordance with Standing Order No 26.**
- 8 Update on Planning Development Management and increase in capacity (Pages 59 - 72)**

To receive and consider the attached report from Cabinet held on 8 February (recommendation also attached).
- 9 Capital Strategy 2022/23 - 2031/32 (Pages 73 - 114)**

To receive and consider the attached report from Cabinet held on 8 March (recommendation to follow)
- 10 Treasury Management Policy 2022/23 (Pages 115 - 150)**

To receive and consider the attached report from Cabinet held on 8 March (recommendation to follow)
- 11 Health & Wellbeing Strategy (Pages 151 - 200)**

To receive and consider the attached report from Cabinet held on 8 March (recommendation to follow)
- 12 Solent Freeport Full Business Case (Pages 201 - 252)**

To receive and consider the attached report from Cabinet held on 8 March (recommendation to follow)
- 13 Carbon Budget Methodology (Pages 253 - 256)**

To receive and consider the attached report from Cabinet held on 8 March (recommendation to follow)
- 14 Pay Policy Statement (Pages 257 - 266)**

To receive and consider the attached report from Employment Committee held on 9 March (recommendation to follow)

Notices of Motion: Process information

In accordance with Standing Orders, all Notices of Motions on the agenda will, subject to the 6 month rule, automatically be dealt with at this meeting, thereby dispensing with a three-minute presentation from the proposer and subsequent vote to enable its consideration.

15 Notices of Motion

(a) Defibrillators in Portsmouth

Proposed by Councillor Kimberly Barrett
Seconded by Councillor Ian Holder

Ever since the harrowing scenes of Danish footballer Christian Eriksen receiving cardiac treatment were broadcast onto the screens of millions of people during a game at Euro 2020, the recognition of the need of public defibrillators has become more apparent.

On average, 30,000 people each year suffer a sudden cardiac arrest outside of hospital, and 20% of these incidents occur in public spaces. Only 10% of victims of cardiac arrests survive when the incident occurs outside hospital.

Automated External Defibrillators (AEDs) can play a significant role in saving the lives of people who suffer heart attacks in public. It is estimated that a shock from an AED, alongside CPR treatment, increases survival rates to 75-80%.

This Council commends the many organisations, schools and communities who have already installed community defibrillators that are accessible not just to the organisations themselves, but, that are also accessible to members of the public. It acknowledges that places like Fratton Community Centre are raising funds to make sure that the centre will have access to this life saving equipment.

The council also congratulates the pupils, their parents and the teachers of Meon Infant School, Meon Junior School and Moorings Way School as well as the Thinking Schools Academy Trust who recently raised a significant amount of money to buy and install 2 new defibrillators alongside CIL contributions from Milton councillors for use by the schools and for public use as well.

This Council also commends the outstanding work and care that the South Central Ambulance Service, Queen Alexandra Hospital and staff across all areas of the NHS provide Portsmouth residents 24/7, 365 days a year. The Council would also like to thank the work that the British Heart Foundation are doing to continue to research into cardiac arrests but also, the campaigning that they

have done alongside other organisations to get CPR onto the curriculum at English secondary schools by the end of this school year. This is alongside the work that they are doing regarding 'The Circuit' to create a national network of defibrillators which will link to every ambulance service in the country and in the public domain to help save more lives from 'Out of Hospital Cardiac Arrests' (OHCA).

Although there are a number of public defibrillators on council premises and assets and further more on non-council owned land and buildings, there may be gaps in the provision of publicly accessible AEDs across the city.

Council resolves to ask Cabinet:

- To add as many existing defibrillator locations to the list hosted on the council's website, and to also add those not already on the South Central Ambulance Service's 'Save a life' App, to make sure that there is a log of as many locations as possible of public defibrillators in Portsmouth including those in non-council premises.
- Review and, where appropriate, seek to increase the provision of defibrillators across council-owned spaces including public parks, community centres, leisure facilities, and areas of high public footfall and to continue to support businesses, community associations and schools who may wish to install their own and bring an update report to Cabinet to demonstrate progress.

(b) **Elections Bill**

Proposed by Councillor Gerald Vernon-Jackson
Seconded by Councillor Hugh Mason

Portsmouth City Council recognises the importance of ensuring that elections are fair and accessible for all voters.

The City Council notes that the Elections Bill is set to bring in major changes to national elections, including the introduction of compulsory photographic ID to vote.

The City Council believes that this change will act as a barrier to people voting and increase inequality in the electoral process.

The City Council notes with concern that currently 3.5 million people in the UK do not have any form of expensive photographic ID.

The City Council notes that these changes are estimated to cost the taxpayer £180 million and will create unnecessary bureaucracy to Councils.

The City Council believes that at a time when voter turnout is declining, we should be doing all we can to make it easier, not harder for people to vote.

Portsmouth City Council doesn't want to see people being turned away at the ballot box because of these changes and resolves to support the #HandsOffOurVote campaign by:

1. Writing to Rt Hon Michael Gove MP, Secretary of State for Levelling Up, Housing and Communities
2. Writing to Portsmouth's local MPs asking them to raise these concerns in Parliament.

(c) **Support for Adults with ADHD**

Proposed by Councillor Tom Coles
Seconded by Councillor Kirsty Mellor

Around 5% of adults are diagnosed with ADHD, many other adults suffer with the condition but lack an official diagnosis.

Those with ADHD may struggle with inattentiveness, hyperfocus, hyperactivity, emotional dysregulation and excessive mind wandering.

Adults with ADHD present with persistent difficulties in following directions, remembering information, concentrating, organizing tasks, completing work within specified time frames and appearing timely in appointments. These difficulties affect several different areas of an ADHD adult's life, causing emotional, social, vocational, marital, legal, financial and/or academic problems.

Studies on adults with ADHD have shown that, more often than not, they experience self-stigma and depression in childhood, commonly resulting from feeling neglected and different from their peers.

These problems may play a role in the high levels of depression, substance abuse, and relationship problems that affect adults with ADHD later in life.

This Council notes that adults in the UK can face waiting lists of over three years before receiving a diagnosis, even those diagnosed in childhood can expect a lengthy wait if seeking support later in life.

This Council notes that, for those in Portsmouth, the nearest NHS-run Adult ADHD and Autism unit is more than thirty miles away in Basingstoke and covers much of Hampshire and Surrey, stretching the service.

This Council recognises services for Adults with ADHD are underfunded and overstretched.

This Council calls upon the Cabinet Member for Health, Wellbeing and Social Care and the Leader of the Council to write to the Secretary for Health and Social Care urging a full review of Adult ADHD services and implementation of improvements in accessibility to treatment and support.

Furthermore, the Council calls upon the Cabinet Member for Health, Wellbeing and Social Care to review with the CCG any improvements in accessibility to treatment and support that could be implemented locally.

¹ Kooij JJ, Bijlenga D, Salerno L, Jaeschke R, Bitter I, Balázs J, et al. (February 2019). "Updated European Consensus Statement on diagnosis and treatment of adult ADHD". *European Psychiatry*. 56: 14–34.

¹ Gentile JP, Atiq R, Gillig PM (August 2006). "Adult ADHD: Diagnosis, Differential Diagnosis, and Medication Management". *Psychiatry*. 3 (8): 25–30.

¹ McKeague L, Hennessy E, O'Driscoll C, Heary C (June 2015). "Retrospective accounts of self-stigma experienced by young people with attention-deficit/hyperactivity disorder (ADHD) or depression". *Psychiatric Rehabilitation Journal*. 38 (2): 158–163.

(d) **In-sourcing first: reversing the privatisation of council services**

Proposed by Councillor George Fielding
Seconded by Councillor Judith Smyth

Full Council notes:

1. During the 2021 local election campaign, Portsmouth Labour made a key manifesto pledge to bring back in-house contracts totalling over £30m a year, including housing repairs and maintenance as well as refuse collection.
2. Councils across the country spend hundreds of millions of pounds buying in essential goods, services and expertise from the private sector each year.
3. The Public Services (Social Value) Act was introduced in 2012. It provides a legal basis for public authorities to look for wider social, economic and environmental benefits when undertaking procurement exercises.
4. Evidence shows that insourcing public services can deliver lower costs, more efficiency, a public sector ethos, economies of scale and an enhanced level of democratic accountability to local residents.

Full Council believes:

1. Residents are more likely to trust local councillors to take decisions on their behalf over and above private companies.
2. While residents support their local councils to run services and redistribute wealth, Local Government still requires the

financial resources to catalyse new social contracts and make public services local.

3. Public service workers and their trade unions support the insourcing of public services.
4. Investing in strengthening the council's capacity, skills and ability to deliver services in-house will make the council more sustainable, innovative and effective for the long term.
5. In-sourcing gives the council greater control over how public money is spent, creating more possibilities for supporting small, local businesses in addition to ensuring environmental and social value is recognised.
6. The council must always strive to achieve value for money but this does not just mean choosing the cheapest option. It also means if it is more expensive to insource there may be other benefits to the council and residents such as environmental responsibility, better pay and conditions for staff, supporting local businesses etc.

Full Council resolves to call on Cabinet:

1. To develop and introduce an 'Insourcing First' policy that makes an assumption that all local authority services should be delivered in-house by the council and that all expiring contracts should be considered for insourcing, unless there are strong countervailing reasons not to (e.g. the need for independence to prevent a conflict of interest).
2. To develop and introduce a rolling calendar review programme for all contracts and purchasing decisions carried out by the council. This should include key dates, contract values, provider names and services covered.
3. To commit to seriously considering the viability of insourcing the housing repairs and maintenance, refuse collection, port security and domiciliary care contracts with associated public reports brought to either Full Council or the relevant portfolio meeting by the fourth quarter of 2022.

(e) **Her Majesty Queen Elizabeth II - Platinum Jubilee**

Proposed by Councillor Benedict Swann
Seconded by Councillor Simon Boshier

This council offers its congratulations to Her Majesty Queen Elizabeth II on her Platinum Jubilee . This council requests that an Official Letter is sent to Her Majesty in the name of the people of Portsmouth, in advance of the occasion of the seventieth anniversary of her coronation, wishing Her Majesty the City's heartiest best wishes and congratulations on a long and glorious

reign.

(f) **Constitutional Review**

Proposed by Councillor Scott Payter-Harris
Seconded by Councillor Matthew Atkins

Portsmouth City Council's constitution sets out how we operate, how decisions are made and the procedures which are followed to ensure that these are efficient, transparent and answerable to local people. Some of these processes are required by the law, while others are a matter for us to choose.

However, it is noted that the council has significantly changed in recent years with regards to how it functions, which means the Constitution is somewhat inflexible. This council now believes it is time for the Constitution to be reviewed along with the Council's standing orders and officer member protocol.

Therefore the Council requests that a Constitution Working Review group is set up and reports into Governance, Audit and Standards Committee while also reporting back into this Full Council by May 2023.

(g) **Local Plan**

Proposed by Councillor Ryan Brent
Seconded by Cllr Scott Payter-Harris

The council condemns the Liberal Democrat Administration's mismanagement of the Local Plan and notes that the effect of such sustained mismanagement in a financial and strategic sense in pushing back the Local Plan Timetable has clear ramifications in terms of reputation and service delivery, and further that upon any objective basis such behaviour and omission on the part of the Administration is reprehensible.

16 Questions from Members under Standing Order No 17 (Pages 267 - 270)

David Williams
Chief Executive

Members of the public are permitted to use both audio visual recording devices and social media during this meeting, on the understanding that it neither disrupts the meeting nor records those stating explicitly that they do not wish to be recorded. Guidance on the use of devices at meetings open to the public is available on the Council's website and posters on the wall of the meeting's venue.

Whilst every effort will be made to webcast this meeting, should technical or other difficulties occur, the meeting will continue without being webcast via the Council's website.

This meeting is webcast (videoed), viewable via the Council's livestream account at <https://livestream.com/accounts/14063785>

If any member of the public wishing to attend the meeting has access requirements, please notify the contact the Local Democracy Manager at Stewart.Aglan@portsmouthcc.gov.uk.

Civic Offices
Guildhall Square
PORTSMOUTH
7 March 2022